



**CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
(A FIDUCIARY COMPONENT UNIT OF
THE CITY OF AURORA)**

ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2022

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CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
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INDEPENDENT AUDITOR'S REPORT

The Honorable President
Members of the Board of Trustees
Retiree Health Insurance Trust Fund
City of Aurora, Illinois

Opinions

We have audited the financial statements of the Retiree Health Insurance Trust Fund (the Fund), a fiduciary component unit of the City of Aurora, Illinois (the City) as of December 31, 2022 and for the year then ended and the related notes to financial statements which collectively comprise the basic financial statements as listed in the accompanying table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective fiduciary net position of the Retiree Health Insurance Trust Fund of the City of Aurora, Illinois, and the respective changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally

accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that comprise the Fund's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Sikich LLP

Naperville, Illinois
August 28, 2023

CITY OF AURORA
RETIREE HEALTH INSURANCE TRUST FUND
(A Fiduciary Component Unit of the City of Aurora, Illinois)

MANAGEMENT’S DISCUSSION AND ANALYSIS

This section presents management’s discussion and analysis (MD&A) of the City of Aurora Retiree Health Insurance Trust Fund’s financial statements. The MD&A addresses the major factors affecting the operations and investment performance of the fund during the fiscal year ended December 31, 2022 and includes comparative information for the fiscal year ended December 31, 2021.

The City of Aurora Retiree Health Insurance Trust Fund (the “Fund”) exists to provide health insurance benefits to qualified retirees of the City of Aurora (the “City”), Illinois, in accordance with a retiree health insurance plan established by the City. The Fund is a trust fund of the City operated in accordance with Section 115(1) of the Internal Revenue Code. It was established on January 1, 2007 pursuant to a trust document approved by the Aurora City Council on December 19, 2006. (The original trust document was subsequently amended and restated.) As stated in a letter ruling released on March 30, 2010, the Internal Revenue Service has determined that the income of the Fund is not subject to federal income taxation.

As of December 31, 2021 (the most recent information available), the fund provided benefits to 658 retirees and their family members. Plan members also included 982 active City employees.

Overview of Financial Statements and Accompanying Information

This discussion and analysis is intended to serve as an introduction to the Fund’s financial reporting which is comprised of the following components:

1. **Basic Financial Statements:** This information presents the plan net position restricted for benefits as of December 31, 2022. This financial information also summarizes the changes in plan net position restricted for benefits for the year then ended.
2. **Notes to Basic Financial Statements:** The notes to basic financial statements provide additional information that is essential to achieve a full understanding of the data provided in the basic financial statements.
3. **Required Supplementary Information:** The required supplementary information consists of schedules and related notes concerning actuarial information, funded status, actuarially determined contributions, and investment returns for the Fund.
4. **Other Supplementary Information:** This section includes a schedule of changes in plan net position with budget versus actual comparisons.

The Fund implemented Statement No. 74 of the Governmental Accounting Standards Board (GASB), *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, for the fiscal year ended December 31, 2015, becoming one of the first pension funds in the United States to implement this new reporting standard. The new financial reporting standard modified the Fund’s notes to the basic financial statements and required supplementary information as well as required the calculation of a total other postemployment benefit (OPEB) liability and a net OPEB liability.

CITY OF AURORA RETIREE HEALTH INSURANCE TRUST FUND

(A Fiduciary Component Unit of the City of Aurora, Illinois)

MANAGEMENT'S DISCUSSION AND ANALYSIS – Continued

Plan Net Position

The statement of plan net position is presented below for the Fund as of December 31, 2022 and 2021. The financial statement reflects the resources available to pay benefits to members at the end of the years reported. A summary of the plan net position is presented below.

Condensed Statement of Plan Net Position

	2022	2021	Dollar Change	Percent Change
Cash and Equivalents	\$ 2,744,060	\$ 4,223,790	\$ (1,479,730)	-35.0%
Investments, at fair value	45,552,709	56,298,404	(10,745,695)	-19.1%
Receivables	72,225	217,400	(145,175)	-66.8%
Other	9,114	-	9,114	
Total Assets	48,378,108	60,739,594	(12,361,486)	-20.4%
Liabilities	1,335,731	556,954	778,777	139.8%
Total Net Plan Position	<u>\$ 47,042,377</u>	<u>\$ 60,182,640</u>	<u>\$ (13,140,263)</u>	-21.8%

Financial Highlights

The Fund's plan net position decreased by \$13.1 million or 21.8% from December 31, 2021 to December 31, 2022. The decrease is primarily attributable to the decrease in the value of investments during the fiscal year. The decrease in the value of investments is due to unfavorable market conditions during the year; while investment returns were showing a positive upturn in the fourth quarter of the year, the overall investment returns for the one-year period were negative resulting in the decrease in investments at fair value. Liabilities increased by about \$779,000 or 139.8%; this change is a function of timing as more claims payable were outstanding at December 31, 2022 than at the end of the prior year.

The Fund was actuarially funded at 33.63% as of December 31, 2022, compared to 41.75% as of December 31, 2021.

The annual money-weighted rate of return for the fund was (19.60) % during 2022, compared to 12.96% during 2021 (net of fees).

Funded Ratio

The funded ratio of the plan measures the ratio of plan net position against actuarially determined liabilities and is an indicator of the fiscal strength of the fund's ability to meet obligations to its members. The Fund's Board of Trustees commissions an actuarial valuation each year. The most recent available valuation found that the funded status of the Fund as of December 31, 2022 decreased from 41.75% to 33.63% on

CITY OF AURORA RETIREE HEALTH INSURANCE TRUST FUND

(A Fiduciary Component Unit of the City of Aurora, Illinois)

MANAGEMENT'S DISCUSSION AND ANALYSIS – Continued

December 31, 2021. The net OPEB liability was \$92.8 million on December 31, 2022 as compared to \$84.0 million on December 31, 2021. This was a net increase of \$8.8 million or 10.5%. While a portion of the change in the liability was due to using a higher discount rate resulting in a decrease in the liability of about \$9.9 million, the most significant portion of the change is attributable to the negative investment performance as a result of negative investment returns for the year which resulted in the net overall increase to the liability. For more information, please refer to the Schedule of Changes in the Employer's Net OPEB Liability and Related Ratios in the Required Supplementary Information section of this report.

The assumptions used in the actuarial valuation impact upon the Fund's funded ratio. The key assumptions used in the valuation include that 1) the Fund will earn a 6.5% annual rate of return on its investments, 2) healthcare costs will decrease annually, from 7.5% to ultimately 4.0% over the long term, and 3) the costs of satisfying the net OPEB liability of the Fund will be amortized over a 20-year period. While the Fund's investment return target is 6.5%, the Fund's actuary used a 5.73% discount rate because the projection of future contribution and fiduciary net position were not found to be sufficient to pay all future benefit payments of current fund members. Therefore, the investment rate of return was blended with the rate for the index of tax-exempt general obligation bonds rated AA or better at December 31, 2022, which was 4.31%, to arrive at the discount rate.

Investments

The allocation of investment assets for the Fund as of December 31, 2022 and 2021 were as follows:

Allocation of Investments

	2022		2021	
	Amount	Percentage	Amount	Percentage
Cash and Equivalents	\$4,223,790	7.0%	\$7,377,059	12.9%
Fixed Income Securities	17,761,456	29.3%	17,888,666	31.3%
Domestic Equity Securities	32,056,409	53.0%	26,348,717	46.0%
International Equity Securities	4,719,806	7.8%	4,098,336	7.2%
Real Estate Investment Trusts	1,760,733	2.9%	1,480,332	2.6%
Total	<u>\$60,522,194</u>	<u>100.0%</u>	<u>\$57,193,110</u>	<u>100.0%</u>

Proper implementation of the Fund's investment policy requires that performance of the investment portfolio be periodically evaluated and that the portfolio be analyzed to insure compliance with established asset allocation targets. The Board of Trustees of the Fund evaluates its investment portfolio, in consultation with AndCo Consulting on a quarterly basis.

CITY OF AURORA RETIREE HEALTH INSURANCE TRUST FUND

(A Fiduciary Component Unit of the City of Aurora, Illinois)

MANAGEMENT'S DISCUSSION AND ANALYSIS – Continued

Changes in Plan Net Position

A condensed statement of changes in plan net position for the years ended December 31, 2022 and 2021 is presented below. The financial statement reflects the changes in the resources available to pay benefits to plan participants, including retirees and beneficiaries.

Condensed Statement of Changes in Plan Net Position

	2022	2021	Dollar Change	Percent Change
Additions:				
Employer Contributions	\$4,026,587	\$4,224,877	(\$198,290)	-4.7%
Net Investment Income	(11,186,305)	6,330,409	(17,516,714)	-276.7%
Total Additions	(7,159,718)	10,555,286	(17,715,004)	-167.8%
Deductions:				
Health Insurance Benefits	5,946,093	6,712,903	(766,810)	-11.4%
Administrative Expenses	34,452	32,058	2,394	7.5%
Total Deductions	5,980,545	6,744,961	(764,416)	-11.3%
Net Increase(Decrease) in Plan Net Position	<u>(\$13,140,263)</u>	<u>\$3,810,325</u>	<u>(\$16,950,588)</u>	-444.9%

Additions

Additions to plan net position include employer contributions and net income from investment activities. Employer contributions were slightly lower in 2022 than the previous year, with only \$4.0 million contributed by the City in 2022 compared to \$4.2 million in 2021. The lower funding rate compared with previous years is due to budget uncertainty and constraints. In future years the City's intent is to pay a higher percentage of the actuarially determined contribution to the Fund each year.

The Fund's net investment income for 2022 was a loss of approximately \$11.2 million as compared to a gain of \$6.3 million during 2021. The overall portfolio returns in 2022 are lower than the returns for 2021, and the total fund return of a negative 18.73% is below the composite benchmark of a negative 13.79% for the one-year period ended December 30, 2022. The performance in the equity markets were higher in the fourth quarter but that upward trend was not sufficient to offset the negative returns achieved in the prior quarters during the year. Bond market returns were mostly negative during the year due to concerns over inflation and expectations of higher future interest rates. The overall annual money-weighted rate of return for 2022 was (19.60%) compared with 12.96% in the prior year.

CITY OF AURORA RETIREE HEALTH INSURANCE TRUST FUND

(A Fiduciary Component Unit of the City of Aurora, Illinois)

MANAGEMENT'S DISCUSSION AND ANALYSIS – Continued

Retiree contributions are received by the Fund. However, in accordance with GASB Statement No. 74, these contributions are netted with the cost of health insurance benefits. In 2022, retiree contributions totaled \$4.2 million, compared to \$3.5 million in 2021. The contributions required of retirees are established based upon the City's analysis of past and projected future benefit costs and, where applicable, the results of negotiations with employee groups subject to collective bargaining. Currently, retirees generally pay between 22% and 40% of the applicable premium for medical insurance coverage depending upon their coverage type (i.e., retiree, retiree plus one, or retiree plus family). In 2010 the City began to phase in higher premiums and service requirements for newly hired employees. Employees hired on or after January 1, 2010 are required to pay different percentages when they retire. Currently employees who retire with 20 or more years with the City must pay 50% of the applicable premium. Retirees with less than 20 years of service must pay 100%.

Deductions

Deductions from plan net position are primarily benefit payments. During 2022 and 2021, the Fund paid out \$5.9 million and \$6.7 million, respectively, in benefits. This was a decrease of \$0.8 million or 11.3% between the two fiscal years. More favorable claims experience led to the lower cost of benefits.

Future Outlook

Employer contributions to the Fund are expected to grow over the next several years as the City intends to satisfy a higher percentage of the actuarially determined contribution. With respect to investment income, the Fund will continue to structure its investment portfolio with the goal of maximizing returns over the long term.

In March 2020 the World Health Organization characterized the COVID-19 outbreak as a pandemic. This outbreak in the United States caused business disruption through mandatory and voluntary closings. Efforts to vaccinate the public have been successful and there has been an attempt to return to pre-pandemic ways. The economy as a whole has returned to its pre-pandemic growth trajectory. However, the swift recovery could result in a slowdown or recession going forward, including a prolonged period of low growth, inflation, rising interest rates, and other heightened uncertainties surrounding the global economy. This future uncertainty could have a related financial impact on the City and the Fund and their investments.

Request for Information

This financial report is designed to provide a general overview of the Fund's finances for interested parties. Questions concerning any information provided in this report or requests for additional financial information should be addressed to Ms. Linda B. Read, Secretary, City of Aurora Retiree Health Insurance Trust Fund, 44 East Downer Place, Aurora, IL 60507.

BASIC FINANCIAL STATEMENTS

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
STATEMENT OF FIDUCIARY NET POSITION

December 31, 2022

ASSETS

Cash and Short-Term Investments	\$ 2,744,060
Investments, at Fair Value	
Fixed Income Securities	16,526,746
Domestic Equity Mutual Funds	23,207,802
International Equity Mutual Funds	4,019,898
Real Estate Investment Trusts	1,798,263
Receivables (Net, Where Applicable, of Allowances for Uncollectibles)	
Accrued Interest	72,225
Other	<u>9,114</u>
 Total Assets	 <u>48,378,108</u>

LIABILITIES

Accounts Payable	2,098
Deposits Payable	106,516
Benefits Payable	<u>1,227,117</u>
 Total Liabilities	 <u>1,335,731</u>

**NET POSITION RESTRICTED
FOR OPEB**

\$ 47,042,377

See accompanying notes to financial statements.

CITY OF AURORA, ILLINOIS

RETIREE HEALTH INSURANCE TRUST FUND

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended December 31, 2022

ADDITIONS

Contributions	
Employer Contributions	<u>\$ 4,026,587</u>
Total Contributions	<u>4,026,587</u>
Investment Income	
Net (Depreciation) in Fair Value of Investments	(11,679,080)
Interest and Dividends	<u>596,562</u>
Total Investment Income	(11,082,518)
Less Investment Expense	<u>(103,787)</u>
Net Investment Income	<u>(11,186,305)</u>
Total Additions	<u>(7,159,718)</u>

DEDUCTIONS

Health Insurance Benefits	5,946,093
Administrative Expenses	<u>34,452</u>
Total Deductions	<u>5,980,545</u>

NET DECREASE (13,140,263)

**NET POSITION RESTRICTED
FOR OPEB**

January 1	<u>60,182,640</u>
December 31	<u><u>\$ 47,042,377</u></u>

See accompanying notes to financial statements.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND

NOTES TO FINANCIAL STATEMENTS

December 31, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Retiree Health Insurance Trust Fund (the Fund) of the City of Aurora, Illinois have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Fund's accounting policies are described below.

A. Reporting Entity

The Fund is a fiduciary component unit of the City of Aurora, Illinois (the City) pursuant to GASB Statement Nos. 61 and 84 and is included in the City's fiduciary fund financial statements.

B. Fund Accounting

The Fund uses funds to report on its net position and the changes in its net position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. The Fund is classified into the fiduciary category.

Fiduciary funds are used to account for fiduciary activities (e.g., assets held on behalf of outside parties, including other governments). When plan assets are held under the terms of a formal trust agreement, a pension/OPEB trust fund is used.

C. Measurement Focus and Basis of Accounting

The Fund is accounted for with a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of this fund are included on the statement of fiduciary net position. The Fund's operating statements present increases (e.g., additions) and decreases (e.g., deductions) in fiduciary net position.

The accrual basis of accounting is utilized by the Fund. Under this method, additions are recorded when earned and deductions are recorded at the time liabilities are incurred.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

E. Budgets

An annual budget is adopted for the Fund by the City Council of the City. The budget is adopted on a basis consistent with GAAP. The budget, which may not be legally exceeded at the fund level, lapses at the end of the fiscal year. Once adopted, the budget may be amended by the City Council.

2. CASH AND INVESTMENTS

The cash and investments of the Fund are held separately from those of the City and are under the control of the Fund's Board of Trustees.

The Fund categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

A. Investment Policy

The Fund's trust document empowers the Board of Trustees to establish the Fund's investment policy. The Board of Trustees operates under an investment policy that was originally approved on May 20, 2008 and amended on May 8, 2014. The Board of Trustees may amend the investment policy by a majority vote. No amendments were adopted in the current fiscal year.

Under the terms of the investment policy, the Board of Trustees may invest the assets of the Fund in stocks traded on major United States and non-United States exchanges, securities listed on the National Association of Securities Dealers Automated Quotations exchange, mutual funds, commingled funds and real estate investment trusts. Investment graded fixed income securities are also permissible investments. Investments in options, futures, commodities and non-marketable illiquid investments are prohibited.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

2. CASH AND INVESTMENTS (Continued)

A. Investment Policy (Continued)

The investment policy calls for the following allocation of the Fund's assets:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	40%	2.50%
Domestic Equities	40%	7.50%
International Equities	15%	8.50%
Real Estate	5%	4.50%
Cash and Cash Equivalents	0%	0.00%

The long-term expected real rates of return shown for the asset classes above are long-term expected returns after adjustment to eliminate inflation.

B. Concentrations

There are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of Fund's investments.

C. Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on fund investments, net of fund investment expense, was (19.60%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

D. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund requires pledging of collateral with a fair value of 110% for all depository accounts, time deposit accounts or investments in certificates of deposits of financial institutions in excess of FDIC insurance. The collateral is required to be held by an independent third-party depository or the Federal Reserve Bank in the Fund's name.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

2. CASH AND INVESTMENTS (Continued)

E. Interest Rate Risk

The following table presents the investments and maturities of the Fund's fixed income securities as of December 31, 2022:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
U.S. Treasury Obligations	\$ 6,761,789	\$ 877,832	\$ 3,093,596	\$ 2,790,361	\$ -
U.S. Agency Obligations	5,008,558	-	-	-	5,008,558
Mortgage Obligations	1,564,573	113,427	745,321	91,611	614,214
Foreign Bonds	512,511	-	230,031	282,480	-
Corporate Bonds	2,679,315	234,667	1,431,704	1,012,944	-
TOTAL	\$ 16,526,746	\$ 1,225,926	\$ 5,500,652	\$ 4,177,396	\$ 5,622,772

The Fund has the following recurring fair value measurements as of December 31, 2022: the U.S. Treasury obligations are valued using trade platform data (Level 1 inputs). The U.S. agency obligations and foreign bonds are valued using multi-dimensional relational models (Level 2 inputs). The corporate bonds are valued based on quoted matrix pricing models (Level 2 inputs). The mortgage obligations are valued using multi-dimensional spread tables (Level 2 inputs).

The Fund also has domestic and international equity mutual funds valued using quoted prices (Level 1 inputs) and real estate investment trusts measured based on the value of appraisals (Level 3 inputs).

In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

F. Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government or money market mutual funds that are primarily invested in U.S. Treasury and agency obligations that are explicitly or implicitly guaranteed by the United States Government and investment-grade corporate bonds or state and

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

2. CASH AND INVESTMENTS (Continued)

F. Credit Risk (Continued)

local government bonds rated at or above BBB- by Standard and Poor's, Baa3 by Moody's and BBB- by Fitch by at least two of the three rating agencies. Additionally, the U.S. agency obligations that consist of FHLMC securities are rated Aaa by a national rating agency. The Fund's U.S. agency obligations consist of FHLMC and FNMA securities, are rated Aaa to BBB+, or not rated. The mortgage obligations are rated A to BBB+. The foreign bonds are rated A to BBB. The corporate bonds are rated AAA to BBB-.

G. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The money market mutual funds and other mutual funds are not subject to custodial credit risk.

3. PLAN DESCRIPTION

A. Plan Administration

The Fund was established pursuant to a trust document approved by the City Council of the City on December 19, 2006. The City administers the Fund. The Fund is a single-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for all city employees who, in general qualify for pension benefits under either the Illinois Municipal Retirement Fund (IMRF), the Aurora Firefighters' Pension Fund or the Aurora Police Pension Fund. Elected officials are eligible for benefits if they qualify for pension benefits under IMRF.

Management of the Fund is vested with the Fund's Board of Trustees. The Board of Trustees consists of five members: the City's Chief Financial Officer/City Treasurer (ex-officio), the Comptroller/Deputy Treasurer (ex-officio), the City's Director of Human Resources (ex-officio) and two elected retiree plan participants.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

3. PLAN DESCRIPTION (Continued)

B. Fund Membership

At December 31, 2021 (most recent information available), membership consisted of:

Inactive Fund Members and Beneficiaries	
Currently Receiving Benefits Payments	658
Inactive Fund Members Entitled to but not yet Receiving Benefit Payments	-
Active Fund Members	<u>982</u>
 TOTAL	 <u>1,640</u>

C. Benefits Provided

All healthcare benefits are provided through the City's self-insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary. Until a retiree reaches age 65, \$5,000 of life insurance coverage is provided at no cost. The benefits and benefit levels are governed by the City and can be amended by the City through its personnel manual and union contracts.

D. Contributions

In conjunction with the preparation of the annual actuarial valuation for the Fund, the Fund's actuary calculates the City's actuarially determined contribution (ADC) for the City's fiscal year after the next. For example, the actuarial valuation as of December 31, 2022 included the ADC for the City's 2024 fiscal year. (The fiscal years of the Fund and the City both coincide with the calendar year.) Historically, the City has sought to contribute to the Fund a percentage of the ADC that is more than the anticipated cost of current year claims, but less than 100% of the ADC. The City includes its intended contribution in the annual city budget. The City is responsible for providing the resources to the Fund necessary to pay the costs of benefits provided under the City's self-insured health plan as specified in collective bargaining agreements and employee compensation plans subject to certain fund member sharing of benefit-related costs. For the year ended December 31, 2022, the City's contribution was 4.26% of covered payroll.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

3. PLAN DESCRIPTION (Continued)

E. Sharing of Benefit-Related Costs

Under the terms of the plan, pursuant to City policy and collective bargaining unit agreements, the retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly toward the cost of health insurance premiums. Retirees generally contribute 22% to 40% of the actuarially determined blended premium, with the City contributing the remainder of the cost. The City has begun to phase in higher premiums and service requirements for newly hired employees (hired after January 1, 2014). If these new requirements are not met, then a retiree is entitled to coverage but must pay 100% of the premium. At age 65, the medical premium is frozen. Retirees hired after January 1, 2014 with 20 years of service must pay 50% of the premium (100% if less than 20 years of service). Dental coverage is paid for by the employee/retiree at 100% of the premium. For certain disabled employees who qualify under the Public Safety Employee Benefits Act (PSEBA), the City is required to pay 100% of the cost of basic health insurance for retirees and their dependents for their lifetime. The City must contribute the amount beyond fund member payments necessary to fund the actuarial liability for OPEB. The City may change inactive fund member payment requirements through its collective bargaining agreements and employee compensation plans.

4. OPEB LIABILITY OF THE CITY

A. Net OPEB Liability

The components of the net OPEB liability of the City as of December 31, 2022 were as follows:

Total OPEB Liability	\$ 139,864,776
Plan Fiduciary Net Position	47,042,377
City's Net OPEB Liability	92,822,399
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	33.63%

See the schedule of changes in the employer's net OPEB liability and related ratios in the required supplementary information for additional information related to the funded status of the Fund.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

4. OPEB LIABILITY OF THE CITY (Continued)

B. Actuarial Assumptions

The total OPEB liability on the previous page, after considering the sharing of benefit-related costs with inactive fund members, was determined by an actuarial valuation performed as of December 31, 2021, rolled forward to December 31, 2022, using the following actuarial methods and assumptions.

Actuarial Valuation Date	December 31, 2021
Actuarial Cost Method	Entry-Age Normal
Assumptions	
Inflation	2.50%
Investment Rate of Return (Net of Fund Investment Expense, Including Inflation)	6.50%
Healthcare Cost Trend Rates	7.50% in Fiscal 2022, Trending to 5.25% in Fiscal 2032 and an Ultimate Trend Rate of 4.00% in 2075.
Asset Valuation Method	Fair Value

Mortality rates were based on the PubG-2010 table with scale MP-2020 for active and retired participants in the Illinois Municipal Retirement Fund. For participants in the City of Aurora Firefighters' Pension Plan and the City of Aurora Police Officers' Pension Plan, rates were based on the PubS-2010 tables.

The actuarial assumptions used in the December 31, 2022, valuation were based on the results of a recent actuarial experience or guidance provided by the Society of Actuaries.

The long-term rate of return on fund investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rate of return for each major asset class included in the target asset allocation as of December 31, 2022, are indicated in Note 2A above.

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
NOTES TO FINANCIAL STATEMENTS (Continued)

4. OPEB LIABILITY OF THE CITY (Continued)

C. Discount Rate

The discount rate used to measure the total OPEB liability was 5.73% (5.05% in 2021). The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between ADC rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected not to be available to make all projected future benefit payments of current fund members for more than 29 years after December 31, 2022. Therefore, the long-term expected rate of return on fund plan investments at 6.50% was blended with the index rate of 4.31% (2.25% in 2021) for tax exempt general obligation municipal bonds rated AA or better published in the Bond Buyer at December 31, 2022, to arrive at a discount rate of 5.73% used to determine the total OPEB liability.

D. Rate Sensitivity

The following is a sensitivity analysis of the net OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the net OPEB liability of the City calculated using the discount rate of 5.73% as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.73%) or 1 percentage point higher (6.73%) than the current rate:

	1% Decrease (4.73%)	Current Discount Rate (5.73%)	1% Increase (6.73%)
Net OPEB Liability	\$ 107,793,028	\$ 92,822,399	\$ 80,074,438

The table below presents the net OPEB liability of the City calculated using the healthcare rate of 4.00% to 7.50% as well as what the City's net OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (3.00% to 6.50%) or 1 percentage point higher (5.00% to 8.50%) than the current rate:

	1% Decrease (3.00% to 6.50%)	Current Healthcare Rate (4.00% to 7.50%)	1% Increase (5.00% to 8.50%)
Net OPEB Liability	\$ 73,664,734	\$ 92,822,399	\$ 117,313,643

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF AURORA, ILLINOIS

RETIREE HEALTH INSURANCE TRUST FUND

**SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET OPEB LIABILITY AND RELATED RATIOS**

Last Eight Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022
TOTAL OPEB LIABILITY								
Service Cost	\$ 6,878,917	\$ 7,193,971	\$ 11,871,127	\$ 13,153,413	\$ 6,576,194	\$ 7,581,435	\$ 10,027,344	\$ 4,231,313
Interest	11,356,166	11,900,898	17,130,792	13,374,265	9,360,782	9,880,697	9,285,691	7,344,563
Changes of Benefit Terms	-	-	(78,588,900)	(143,567,450)	-	-	-	-
Differences Between Expected and Actual Experience	-	(609,914)	(1,891,401)	(8,993,129)	11,922,534	-	(758,328)	-
Changes of Assumptions	-	128,236,586	32,871,596	(22,328,382)	678,151	37,521,833	(158,621,405)	(9,907,027)
Benefit Payments	(7,477,497)	(5,901,415)	(6,621,879)	(4,421,365)	(5,268,904)	(5,708,555)	(6,712,903)	(5,946,093)
Net Change in Total OPEB Liability	10,757,586	140,820,126	(25,228,665)	(152,782,648)	23,268,757	49,275,410	(146,779,601)	(4,277,244)
Total OPEB Liability - Beginning	244,811,055	255,568,641	396,388,767	371,160,102	218,377,454	241,646,211	290,921,621	144,142,020
TOTAL OPEB LIABILITY - ENDING	\$ 255,568,641	\$ 396,388,767	\$ 371,160,102	\$ 218,377,454	\$ 241,646,211	\$ 290,921,621	\$ 144,142,020	\$ 139,864,776
FIDUCIARY NET POSITION								
Contributions - Employer	\$ 8,058,388	\$ 8,959,041	\$ 1,366,830	\$ 5,971,018	\$ 6,413,190	\$ 6,455,491	\$ 4,224,877	\$ 4,026,587
Net Investment Income	831,424	1,627,422	5,618,924	(601,745)	6,787,652	7,121,052	6,330,409	(11,186,305)
Benefit Payments	(7,477,497)	(5,901,415)	(6,621,879)	(4,421,365)	(5,268,904)	(5,708,555)	(6,712,903)	(5,946,093)
Administrative Expense	(14,473)	(17,388)	(21,493)	(20,483)	(19,534)	(30,802)	(32,058)	(34,452)
Net Change in Fiduciary Net Position	1,397,842	4,667,660	342,382	927,425	7,912,404	7,837,186	3,810,325	(13,140,263)
Fiduciary Net Position - Beginning	33,287,416	34,685,258	39,352,918	39,695,300	40,622,725	48,535,129	56,372,315	60,182,640
FIDUCIARY NET POSITION - ENDING	\$ 34,685,258	\$ 39,352,918	\$ 39,695,300	\$ 40,622,725	\$ 48,535,129	\$ 56,372,315	\$ 60,182,640	\$ 47,042,377
EMPLOYER'S NET OPEB LIABILITY	\$ 220,883,383	\$ 357,035,849	\$ 331,464,802	\$ 177,754,729	\$ 193,111,082	\$ 234,549,306	\$ 83,959,380	\$ 92,822,399

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022
Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%	9.93%	10.69%	18.60%	20.09%	19.38%	41.75%	33.63%
Covered Payroll	\$ 80,907,445	\$ 80,109,392	\$ 81,178,233	\$ 86,319,274	\$ 88,730,631	\$ 91,924,934	\$ 90,018,504	\$ 94,573,440
Employer's Net OPEB Liability as a Percentage of Covered Payroll	273.01%	445.69%	408.32%	205.93%	217.64%	255.15%	93.27%	98.15%

In 2016, changes in assumptions related to the discount rate were made (4.58% to 4.23%) and changes to the healthcare trend rate to reflect recent healthcare trend rate surveys, blended with the long-term rates from the Getzen model published by the Society of Actuaries.

In 2017, changes in assumptions related to the discount rate were made (4.23% to 3.50%) and changes to the investment rate of returns. There was also a change in benefits related to post 65 retirees.

In 2018, changes in assumptions related to the discount rate were made (3.50% to 4.21%) and changes to the investment rate of returns. There was also a change in benefit terms.

In 2019, changes in assumptions related to the discount rate were made (4.21% to 4.01%), updates to health care claims and premiums, updates to healthcare trend rates and updates to mortality scales.

In 2020, changes in assumptions related to the discount rate were made (4.01% to 3.12%).

In 2021, changes in assumptions related to the discount rate were made (3.12% to 5.05%), a change in the health care plan, updates to health care claims and premiums, updates to healthcare trend rates and updates to mortality rates.

In 2022, changes in assumptions related to the discount rate were made (5.05% to 5.73%) and updates to mortality rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information should be presented for as many years as is available.

(See independent auditor's report.)

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND
SCHEDULE OF EMPLOYER CONTRIBUTIONS

Last Ten Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Actuarially Determined Contribution	\$ 13,251,599	\$ 13,904,908	\$ 14,044,926	\$ 16,088,362	\$ 20,843,783	\$ 15,076,211	\$ 11,761,313	\$ 14,664,987	\$ 8,799,653	\$ 10,109,687
Contributions in Relation to the Actuarially Determined Contribution	6,116,378	7,437,793	8,058,388	8,959,041	1,366,830	5,971,018	6,413,190	6,455,491	4,224,877	4,026,587
CONTRIBUTION DEFECIENCY (Excess)	\$ 7,135,221	\$ 6,467,115	\$ 5,986,538	\$ 7,129,321	\$ 19,476,953	\$ 9,105,193	\$ 5,348,123	\$ 8,209,496	\$ 4,574,776	\$ 6,083,100
Covered Payroll	\$ 67,057,641	\$ 74,988,337	\$ 80,907,445	\$ 80,109,392	\$ 81,178,233	\$ 86,319,274	\$ 88,730,641	\$ 91,924,934	\$ 90,018,504	\$ 94,573,440
Contributions as a Percentage of Covered Payroll	9.12%	9.92%	9.96%	11.18%	1.68%	6.92%	7.23%	7.02%	4.69%	4.26%

Notes to Required Supplementary Information

Valuation date: Actuarially determined contribution rates are calculated as of January 1 of the prior fiscal year.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry-Age Normal
Amortization Method	Level Percent of Pay, Open
Remaining Amortization period	20 Years
Asset Valuation Method	Market
Inflation	2.50%
Healthcare Cost Trend Rate	7.50% in Fiscal 2022, Trending to 5.25% in Fiscal 2032 and an Ultimate Trend Rate of 4.00% in 2075
Investment Rate of Return	5.50%
Retirement Age	Various
Mortality	Mortality rates were based on the PubG-2010 table with Scale MP-2020 for active and retired participants in the Illinois Municipal Retirement Fund. For participants in the City of Aurora Firefighters' Pension Plan and the City of Aurora Police Officers' Pension Plan, rates were updated to reflect the PubS-2010 tables with Scale MP-2021.

(See independent auditor's report.)

CITY OF AURORA, ILLINOIS
RETIREE HEALTH INSURANCE TRUST FUND

SCHEDULE OF INVESTMENT RETURNS

Last Eight Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022
Annual Money-Weighted Rate of Return, Net of Investment Expense	2.57%	4.63%	15.40%	(1.38%)	16.81%	15.28%	12.96%	(19.60%)

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information should be presented for as many years as is available.

(See independent auditor's report.)

SUPPLEMENTARY INFORMATION

CITY OF AURORA, ILLINOIS

RETIREE HEALTH INSURANCE TRUST FUND

**SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -
BUDGET AND ACTUAL**

For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance Over (Under)
ADDITIONS				
Contributions				
Employer Contributions	\$ 4,026,587	\$ 4,026,587	\$ 4,026,587	\$ -
Total Contributions	4,026,587	4,026,587	4,026,587	-
Investment Income				
Net Appreciation (Depreciation) in Fair Value of Investments	-	-	(11,679,080)	(11,679,080)
Interest and Dividends	2,300,000	2,300,000	596,562	(1,703,438)
Total Investment Income	2,300,000	2,300,000	(11,082,518)	(13,382,518)
Less Investment Expense	(106,700)	(106,700)	(103,787)	2,913
Net Investment Income	2,193,300	2,193,300	(11,186,305)	(13,379,605)
Total Additions	6,219,887	6,219,887	(7,159,718)	(13,379,605)
DEDUCTIONS				
Health Insurance Benefits	10,551,500	10,551,500	10,195,267	(356,233)
Less Retiree Contributions	(4,429,200)	(4,429,200)	(4,249,174)	180,026
Net Health Insurance Benefits	6,122,300	6,122,300	5,946,093	(176,207)
Administrative Expenses	46,700	46,700	34,452	(12,248)
Total Deductions	6,169,000	6,169,000	5,980,545	(188,455)
NET INCREASE (DECREASE)	\$ 50,887	\$ 50,887	(13,140,263)	\$ (13,191,150)
NET POSITION RESTRICTED FOR OPEB				
January 1			60,182,640	
December 31			\$ 47,042,377	

(See independent auditor's report.)